2: Courlander B-5 (1937-1955) 1960 SV3 Haiti SV3

rather starve than work. An Englishman, James Franklin, wrote in 1828, for example:

> Experiments may be tried, laws may be enacted, and encouragement given, but nothing short of coercion and want will impel the Haytian to labour; and I have my doubts as to the practicability of enforcing labour in Hayti until the people have been better instructed, and their characters become changed.

As Franklin summarized it: "Nature is too generous to the Haytian; he never wants, and so never works for hire, as do free labourers in other countries."[1]

The early nineteenth century saw a flood of such bitter comments about the remains of the once rich and flourishing French colony of St. Domingue. The vast productivity of Haiti under French rule had made that colony one of the richest in the New World. The country was dotted with sugar mills, brick-covered wells, and warehouses; and carefully built brick aqueducts, irrigation canals, locks, and dams assured water for the plantations. In 1790, under the slave system, Haiti had exported 163,000,000 pounds of sugar. In 1826, a quarter of a century after the revolution, it was reported to have exported 33,000 pounds.

This falling off in production and exports doubtless had many causes, but one of the most significant was the Haitian's revolt not only against slavery but also against continuing the same kind of work he had performed as a slave. He saw not too much difference between forced, unpaid labor and working for any large landholder at subsistence wages. To the Haitian slave the inspiring battle cry of the French Revolution did not mean that all men would work together on another's man plantation and receive the same wages. It meant that every man would have his own garden to work for himself as he chose; every man would be a full citizen, with land of his own, free to come and go, to plant what he wished, to sell what he could. Despite long years under a colonial slave system, the Haitian still remembered a different way of life in Africa, where mass production for export was not the primary objective of labor.

At the beginning of the nineteenth century the population of Haiti was not much more than half a million—less than one sixth of what it is today. There was plenty of land, and much of it had not yet been wasted by constant tilling and erosion. When the French were driven out, the Haitian peasant re-created an economic world of his own liking. The plantation system which had poured out sugar and coffee and indigo for Europe faded away, and in its place there sprang up an agrarian system which has continued until the present day. In the early

[1] [Franklin, The Present State of Hayti, P. 362. Cf. P. 351, Category 116. -- Analyst]

2: Courlander B-5 (1937-1958) 1960 SV3 Haiti SV3

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In the early years of independence, Emperor Henry Christophe in the north and President Pétion in the south tried to stem the disintegration of the magnificent plantations. Christophe's measures in the region he controlled were sometimes stern, according to legend; but the plantation system and the plantations themselves gradually fell into decay, along with the aqueducts, the warehouses, and the sugar mills. For the Haitian had returned to a tradition of landholding antedating his enslavement.

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Europe's loss of the Pearl of the Antilles aroused bitter words from Frenchmen and Englishmen for the better part of the century. They accused the Negro of laziness and lack of ability, repeating endlessly that only as a colony could Haiti ever be of any use to anybody. The London *Times* deplored the Haitian's unwillingness to work for wages, speculating that he had "no desire for property strong enough to induce him to labor with sustained power." In the United States, antiabolitionist enthusiasts cited the Haitian situation as an example of what would happen to the American economy if the slaves were freed.

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The Haitian's reluctance to work for wages did not reflect an aversion to owning property, however, as the London *Times* supposed. On the contrary, it was engendered by his desire for property. The land was there and waiting, only needing a house to be built upon it, and to be cleared and tilled. The typical Haitian wanted not dubious, seasonal wage work but a farm of his own. The more ambitious peasant aspired to two farms, or even three, with a homestead and a family on each.

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If a man worked hard and made a success of one plot, he could put away money and eventually buy a second. The additional land might be separated by some miles from the original farm. On the new ground the man would build another house and take another wife to take care of it in his absence. Known as *plaçage*, this arrangement had complete community sanction. A man whose energies and good fortune made an extra household possible was expected to make such an arrangement. It was not a new institution bred in the chaos following the [997] Revolution, nor was it, as some missionaries held, an evidence of moral deterioration of the Haitian character. It was simply a persisting concept of West African life.[a] The woman who occupied the second or third household was not a concubine. Like the first wife, she had enhanced prestige in her community. She had authority and responsibility. Her work, her position, and her rewards were not essentially different from those of the first wife.[a] It is true that her marriage was not consecrated by a church or civil ceremony, but, ordinarily, neither was that of the [581] first wife. Contrary to European misconceptions, such unions were true marriages in the sense that they had full sanction of the community.

a, a [Footnotes appear in Category 116, pp. 351-352. --Analyst]

2: Courlander B-6 (1937-1955) 1960 SV3 Haiti SV3

For many Haitians, the struggle to obtain a piece of ground and to hold onto it is the very heart of the struggle for existence. On Morne l'Hôpital in 1932 I knew a man who owned ten acres of gardens. He had it planted in bananas and plantains, yams, and cotton. He had two cows and a calf and a grove of mango trees and coconut palms. His house was clean, tidy, and by Haitian standards well furnished. Eighteen years later he had less than an acre of land, no trees, no cotton, and no cattle. His family had become impoverished. He had three grown children and virtually no land to leave to them except that on which the house stood. His troubles began with a lawsuit over his land title. He sold his cattle to raise money to pay his court expenses. He lost half of his land as a result of the lawsuit, most of it the part with the good trees. Later, he sold more land to raise "eating money," and then rented it from the new owner. He could not grow enough cash crops to pay the rent and was finally evicted. Today he has not enough ground left on which to grow food for himself and his wife the year round.

The diminution of adequate landholdings has resulted in the disappearances of many of the *lacours* (hamlets) that were a familiar sight a few decades ago. Young people traditionally built their houses near the family homesteads until there were five, six, or a dozen houses in a group. There was a natural family community which shared a common social life and the work of the fields. But as the population increased and the landholdings shrank, young people and old began to move away in search of new land, or work in the cities. Often where the lacour remains it is only as a settlement of landless house renters who work where they may for wages.

Economic refugees from rural areas seek wage work in the cities, returning to their original homes only on special festive days for family reunions. The men find employment as gardeners, servants, construction laborers, and stevedores. Some find work on the sugar and sisal plantations, others in craft industries making straw hats, baskets, shoes, chairs, and mahogany ware for export. The struggle in the big city of Port-au-Prince is for many of them worse than the poverty they left behind. There are the inevitable slums and the constant threat of hunger. It is in the big city that one hears most often the words *moin grand gout* (I am hungry), and least often the words *Bondieu bon* (God is good).

The land hunger increases, and the overflow of the mountain settlements continues to move cityward. In former years there was a trend toward emigration across the eastern border into the Dominican Republic, which has a population density roughly one third or one fourth that of Haiti. This trend was checked, temporarily at least, in 1937 by

3: Leyburn Z-4, 5 (no date) 1966
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342 322 178 unchanged from an earlier era. The prevailing quality of Haitian rural and craft industry, then, is one of great stability and conserva-

493 463 At the same time, of course, major events since the revolution have left their imprint on this part of life. Hardly a roadside village in Haiti today, for instance, lacks an automobile mechanic, even though these men are mostly self-educated and work with hardly any tools. Their skills became part of Haitian culture in this century and are often of a simple order no longer typical of more developed areas. Tire 383 tubes, for instance, are "vulcanized" by the use of an ingenious de- 177 vice made from a board and an old piston, kerosene providing the heat to make the seal; this technique, along with the sewing of damaged truck tires, was almost certainly introduced and diffused by the United States Marines.

47 31 178 But these quaint additions do not alter the fact that shop and factory industry are nearly absent, and extractive industry virtually nonexistent. Haiti's one alumina extraction enterprise, foreign-owned, is now shut down. There is but one flour mill, and that is foreign- [258] owned as well. One or two textile mills and sugar factories, estab- [339] lished with foreign capital, still function, as do a modern cement factory and a few other small plants established in the 1950s. These [464] industries, scanty as they are, were of great importance to Haiti, since they represented substantial investments, held out the promise of reduced dependence on imports in significant categories, and contributed to the beginnings of an industrial proletariat. However, they involved only a tiny fraction of the national labor force, and they have not proved entirely successful. As a result, Haiti lacks any reserve of labor acquainted with modern industry, even though many people, both urban and rural, work at tasks that might be considered more industrial than agricultural.

47 433 178 171 Most important for the present discussion, the minor developments in Haitian industry have not led to an expanded market and have not resulted in any firm increase in productivity. Industrial growth, in the sense in which it has occurred in countries such as those of Western Europe—or for that matter in Mexico or Argentina—is entirely lacking. The absence of such growth is perhaps especially significant if Haiti be compared with a neighbor such as Jamaica or Puerto Rico. [648] These countries, one now independent, the other a North American dependency—have both gained real increments from the investment activities of outsiders.

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[p. 14]

II

FRENCH COLONIAL ORIGINS

175 648 FRANCE'S wealthiest colony in 1791 was, and had been for decades, the small territory of Saint-Domingue, as Haiti was known at that time. It had belonged to France for less than a century. French freebooters and buccaneers of the seventeenth century actually presented the colony to their mother country, for these sea rovers, harrying the Spanish Main, used as a base for their predatory raids the small island of Tortuga (La Tortue, The Turtle) off the northern coast of Haiti. They often came over to the western part of the large Spanish island of Santo Domingo (Haiti), then almost deserted, to shoot wild cattle for food; then they would hasten back to Tortuga for safety. At first Tortuga had been shared by English, Dutch, and French buccaneers, but gradually the French came to outnumber the others, so that when the Treaty of Ryswick in 1697 concluded the War of the Grand Alliance, France claimed and Spain ceded the western third of the island of Santo Domingo. The English and Dutch were meanwhile picking up other Caribbean fragments of the decaying Spanish Empire.

175 563 24 The early years of this new French colony were unimpressive, the majority of its residents being former buccaneers, who could hardly have regarded agricultural life as other than dull, and who certainly did not make successful farmers. Only when new immigrants from France in the seventeen-twenties demonstrated that steady profits could be made by raising indigo, sugar, coffee, and cocoa, all of which flourished in the region, did the era of prosperity begin. Plantations were soon staked out all over Saint-Domingue. The great problem was to find adequate labor for the fields. Whoever had crops to sell was sure of a ready market, but crops would not grow without cultivation. Since there were no natives in Saint-Domingue for the French planters to exploit, the colonizers chose the other favorite alternative of the eighteenth century: Negro slavery. In the 1730's Saint-Domingue began to compete with England's North American colonies for the cargo of the steady stream of slave ships from Africa. There is no indication that the supply of blacks ever

[464] [439] 175 24 567

3: Leyburn Z-4, 5 (no date) 1966
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people: "If ever you refuse, or grumblingly accept, the laws which the genius guarding your destinies dictates to me for your happiness, you will merit the fate of ungrateful people. But perish that hideous idea!" There can be little doubt that he wished Haiti under his direction to become prosperous; but it is likewise clear that he was personally self-centred and inordinately grasping.

Each step Dessalines took to further his ambitions either for Haitian prosperity or for his own fortunes had its bearing upon the development of social classes in the country. Extermination of all remaining whites was one of the first tasks he set himself. On a promise of clemency he lured several hundred gullible French out of hiding, and butchered them in cold blood. His campaign of extirpation was methodical and thorough. To try to penetrate into the psychological background of this violence is to desert fact for speculation: it may have been a desire for revenge on the French, pure and simple; it may have been gloating sadism; he may have wished to warn France against any future attempts to regain possession of the country; or he may have wanted to notify his subjects of his intention to rule with severe discipline. Certainly this last aim was achieved, if any of his people did not already know, after two years of warfare, the extent of his ruthlessness. He ruled by fear and by threats, never by the cultivation of loyalties.

Apparently he was afraid that Napoleon would renew his efforts to subdue the former colony. To forestall such an attempt he ordered each of his governing subalterns to construct one great fort on the most prominent hill in their district—a scheme which led immediately to the institution of forced labor. He likewise devised a plan, not actually put into effect, for destroying all towns and plantations near the coast and moving the capital to an inland village; and so isolating Haitians from all contact with the outside world.

Turning to domestic policy, he faced a herculean task. The warfare of 1802–3 had left the country in chaos. Plantations and agricultural projects were almost totally ruined. All habits of steady industry had been lost. Dread of a possible new attack by the French made necessary a great army, and this in turn removed most able-bodied men from productive labor in the fields, while the construction of fortresses still further depleted the labor supply. The first census of free Haiti, in 1805 (probably not highly accurate), showed only 380,000 people, with the women outnumbering men by almost three to two.

3: Leyburn Z-4, 5 (no date) 1966
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against almost unanimous public opinion opposing enforcement. In 1828 it was reported that dancing, which the Code had strictly limited to week ends, was a nightly diversion near the capital. One of the principal dancing resorts was the house of a captain of rural police, the very man who was supposed to repress such amusements.[45]

Boyer had done his best, and his best was merely a good piece of office work. When his Code failed to operate, he could think of nothing further to suggest for the economic rehabilitation of Haiti. The last fifteen years of his administration witnessed a gradual lapse into that small-scale farming which was to be characteristic of Haiti for the remainder of the nineteenth century. By comparison with former standards, production and steady industry had both fallen off since Boyer came to the presidency. The testimony of visiting foreigners is unanimous on the decline of industry.

The British consul, Mackenzie, said in 1827 that there was very little field labor then being done, and that only elderly people, principally aged "Guinea Negroes" long accustomed to steady work, carried on the tradition. No measures of the government could induce young people born in Haiti to labor or to change from their "habitual vagrancy."[46] Another Englishman, James Franklin, remarked in 1828 that land values throughout the republic had greatly declined because no one could make a profit within any moderate time. Labor was high, he writes, for ordinary wages did not attract the workers who preferred idleness. (This word is certainly unfair: it was work at their own bidding which they preferred, not idleness.) Government lands lay untilled, no one evincing the slightest desire to purchase or utilize them. Franklin continues:

> Land also in the possession of individuals is similarly circumstanced; and those who are large proprietors cannot effect a sale of any produce which they may have beyond the quantity which they can consume; consequently a proprietor may have an immense extent of land, and yet be quite unable to derive any benefit from it by cultivation, or to convert it into money, for the want of purchasers. Thus . . . there is no individual wealth in the country, because, although a man may have very large landed possessions, still those possessions are unavailable, for they produce him nothing, as he can seldom find persons disposed either to occupy or purchase them.

45. Although dancing is spoken of here as an amusement, it is highly probable that at least a part of it had connection with the Vodun religion.

46. Charles Mackenzie, *Notes on Hayti* (London, 1830), I, 100. Mackenzie is clearly exaggerating, unless by "field labor" he means work on plantations, in contrast to farming on small plots.

3: Leyburn Z-4, 5 (no date) 1966
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however, as on the masses. Nothing was done to educate the people and so inculcate in them the desire for a higher standard of living. Where food is easily got, the government gentle, and the people ignorant, one hardly looks for progress.

Foreigners who knew Haiti were prophesying doom through most of Boyer's administration. The British consul was the most vocal of these prophets. He toured the whole republic in 1828 and found only local variations on a sorry state of affairs. At Jacmel he reported a parceling of the land, a decline of plantations, and a horror of corporal punishment by the people; it seemed to surprise him that every blow given a worker was returned in kind. In the arrondissements of Saint-Marc and Gonaïves cotton continued to be the chief crop as it had been in French days but quantity and quality had declined. At Petite-Rivière relative prosperity prevailed because the lands there were under the control of a former lieutenant of Christophe, who managed to apply that king's stern discipline to his workers. From Gonaïves to Cap Nicolas Môle cultivation was at a low ebb; near Cap-Haïtien everything agricultural was in ruins.[63]

Industry and discipline, the two commonest characteristics of the Haiti of Christophe, were precisely those most notably absent from the Negro masses of 1843. Obedience had given way to independence of behavior. A visitor in 1842 describes the actual condition of a plantation in the arrondissement of Furcy. Where formerly thirty-two families had toiled industriously, under strict overseers who were free to inflict physical punishment upon laggards, now only twelve families remained, the rest having become "freeholders." These twelve had a crop-sharing agreement with the owner of the estate whereby they received the income from half the 10,000 pounds of coffee yielded by the land; but also they

> appropriate to themselves almost the whole of the provisions which the land furnishes, sending down only a few of the rarer vegetables, beans, peas, and artichokes, to their master, for his table at Port-au-Prince, and supplying his need when he comes to reside for a few days in the country. This he knows very well, but has no alternative but to bear it quietly.[64]

63. See particularly *ibid.*, pp. 94, 103–105. The consul clearly felt that the only hope of salvation in Haiti was a reintroduction of some sort of coercion such as that used by Dessalines and Christophe.

64. Candler, *op. cit.*, p. 144.

3: Leyburn Z-4, 5 (no date) 1966
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3. Pétion, Boyer, and Inginac as Administrators

Pétion lived very simply in the South, like a plain republican magistrate. He sat on his piazza, accessible to all his people. He had a quiet way of answering his opponents which did not make enemies of them. He made his secretary answer every letter that arrived, no matter how small; many were simply inquiries about the President's health. Yet the wars between Pétion and Christophe dragged on from 1807 to 1812,[8] draining the finances of the republic. Not only the crops declined: so also did most of the public improvements instituted by the colonial planters; so did trade; so did habits of industry. Everything seemed to conspire against hard work. The rich plains of the Cul-de-Sac and the Artibonite Valley were ravaged by fire and warfare; necessary equipment for sugar making was destroyed, the money for new machines and buildings was unavailable; and the men were drawn away from their land by military duties.

Inginac, Boyer's secretary of state, after the Revolution of 1843 had got rid of both the President and his secretary, wrote his memoirs. There are some revealing passages. Inginac reports that Pétion told him only forty days before his death that Boyer was a man of probity and delicacy, "but unhappily he is petulant; he is too set in his ways to conciliate those who might assist him. In everything *he* wants to dominate, and he will bring unhappiness to the country if he does not change." Inginac cites cases to show that Pétion's prophecy was correct. Boyer in 1820 repealed the most unpopular laws, particularly those requiring personal corvée and the repair of public roads; but instead of taking advice from his cabinet on important economic matters, he frequently announced that he was president and would not be run by anybody. Consequently, according to Inginac, he made mistakes which might have been avoided.[9] Defending himself, the former secretary offers a clue to the failure of the régime—possibly unavoidable—by showing that the administration merely suggested, did not require, action:

"Have I not constantly, not only preached and corresponded about the necessity of making agriculture prosperous, but also given work at as high wages as the treasury could afford? Have I not created habitations on lands formerly totally uncultivated, putting formerly idle men to work? Have I not published at my own expense, although I directed the National Printery, methods for cultivating tobacco and coffee plants, of which I distributed gratis several thousand copies?"[10]

In spite of all encouragement which the administration could offer, agricultural production continued to decline, while expenses increased, and external trade fell off from a third to a half. The government had to borrow from the banking firm of Lafitte in Paris to find even the interest for payments due to the French government.

8. Hostilities between the two parts of Haiti ceased about 1812 because of the mutual fear on the part of Christophe and Pétion of Napoleon's ascendancy, and the threat which this constituted to the whole former colony. Their war had ravaged the plantations and removed laborers from the soil. Then came the War of 1812 between the United States and Great Britain, cutting off many of the supplies which Haiti drew from both countries. There was accordingly an unwritten truce, with no further hostilities. A neutral territory of ten leagues between the boundaries of the two states was tacitly agreed upon: neither army was to enter it. This was the rich plain of Boucassin, once the garden of the island, now a wilderness.

9. Joseph Balthazar Inginac, *Memoires* (Kingston, Jamaica, 1843), pp. 32, 34, 38.

10. *Ibid.*, p. 58.